

BOARDWORK
OCTOBER 16-17, 2024

1. Agenda Approval

Changes or additions to the agenda.

BOARD ACTION

I move to approve the agenda as posted.

2. Minutes Approval

BOARD ACTION

I move to approve the minutes for the August 21, 2024 Regular Board meeting.

3. Rolling Calendar

BOARD ACTION

I move to set October 15-16, 2025, as the date and Lewis-Clark State College as the location for the October 2025 regularly scheduled Board meeting.

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**STATE BOARD OF EDUCATION MEETING
August 21, 2024
Office of the State Board of Education
650 West State Street, Suite 307
Boise, ID 83720**

A regular meeting of the Idaho State Board of Education was held via virtual teleconference on August 21, 2024, with the call originating from the Office of the State Board of Education in Boise. Board President Dr. Linda Clark called the meeting to order at 8:00 a.m. (MT).

Present

Dr. Linda Clark, President
William G. Gilbert, Jr., Vice-President
Superintendent Debbie Critchfield, Secretary
Shawn Keough
Kurt Liebich
Cally Roach
Cindy Siddoway

Absent

None

Wednesday, August 21, 2024 – 8:00 a.m. (Mountain Time)

BOARDWORK

1. Agenda Review and Approval – Action Item

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the agenda as posted. A roll call vote was taken and the motion carried 7-0.

2. Minutes Review and Approval – Action Item

BOARD ACTION

M/S (Gilbert/Critchfield) I move to approve the minutes for the June 11-12-13, 2024 Regular Board meeting, and the June 28, 2024, Special Board meeting. A roll call vote was taken and the motion carried 7-0.

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3. Rolling Calendar – Action Item

BOARD ACTION

M/S (Gilbert/Roach) I move to set August 20, 2025, as the date for the August 2025 regularly scheduled Board Meeting, to occur via videoconference originating from the Office of the State Board of Education in Boise. A roll call vote was taken and the motion carried 7-0.

CONSENT

BAHR

1. University of Idaho - Renew Existing Lease Request – UI CLAS/Huston Vineyards, LLC in Caldwell – Action Item

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the request by the University of Idaho for authority to enter into a lease with Huston Vineyards, LLC in substantial conformance to the form submitted to the Board in Attachment 1 and to authorize the University’s Associate Vice President for Budget and Planning to execute the lease and any related transactional documents. A roll call vote was taken and the motion carried 7-0.

2. University of Idaho –Second Amendment of existing lease at UI Research Park in Post Falls for Protelligent, Inc.– Action Item

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the request by the University of Idaho for authority to enter a lease amendment with Protelligent, Inc., in substantial conformance to the form submitted to the Board in Attachment 1 and to authorize the University’s Associate Vice President for Budget and Planning to execute the lease and any related transactional documents. A roll call vote was taken and the motion carried 7-0.

IRSA

3. General Education Committee Appointments – Action Item

BOARD ACTION

M/S (Gilbert/Roach) I move to appoint Liza Long, representing the open education community, Barb Kirchmeier representing the University of Idaho, Whitney Smith-Schuler representing the College of Southern Idaho, and Laura Ahola-Young representing Idaho State University to the General Education Matriculation Committee, effective immediately. A roll call vote was taken and the motion carried 7-0.

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4. Higher Education Research Council Appointments – Action Item

BOARD ACTION

M/S (Gilbert/Roach) I move to appoint Dr. Todd Combs as the representative from Idaho National Laboratory to the Higher Education Research Council, effective immediately. A roll call vote was taken and the motion carried 7-0.

PPGA

5. Empowering Parents Business Procedures Updates – Action Item

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the proposed amendments to the Empowering Parents Business Procedures as presented in Attachment 1. A roll call vote was taken and the motion carried 7-0.

6. Accountability Oversight Committee Appointments – Action Item

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the appointment of Adam Johnson to the Accountability Oversight Committee for a term of 1 year commencing August 21, 2024, and ending on June 30, 2025. A roll call vote was taken and the motion carried 7-0.

AND

M/S (Gilbert/Roach) I move to approve the appointment of Sherri Ann Adams to the Accountability Oversight Committee for a term of 2 years commencing August 21, 2024, and ending on June 30, 2026. A roll call vote was taken and the motion carried 7-0.

7. Idaho State Rehabilitation Council Membership – Action Item

M/S (Gilbert/Roach) I move to re-appoint Tim Blonsky for a second term as a representative of a disability group for a three-year term, effective immediately through August 22, 2027. A roll call vote was taken and the motion carried 7-0.

AND

M/S (Gilbert/Roach) I move to re-appoint Stephanie Taylor-Thompson for a second term as a representative of a former VR recipient for a three-year term, effective immediately through August 22, 2027. A roll call vote was taken and the motion carried 7-0.

IDE

8. Appointments to the Professional Standards Commission – Action Item

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M/S (Gilbert/Roach) I move to appoint Erika Estes of Weiser School District to the Professional Standards Commission for a three-year term, replacing Katie Horner of Buhl School District, beginning July 1, 2024, and ending June 30, 2027, representing certificated classroom teachers. A roll call vote was taken and the motion carried 7-0.

AND

M/S (Gilbert/Roach) I move to appoint Alejandro Zamora of Wilder School District to the Professional Standards Commission, replacing Tate Castleton of Homedale School District, for a three-year term beginning July 1, 2024, and ending June 30, 2027, representing elementary school principals. A roll call vote was taken and the motion carried 7-0.

9. 2024 Curricular Materials Adoption – Action Item

M/S (Gilbert/Roach) I move to approve the proposed curricular materials and related instructional materials for K-12 English Language Arts, K-12 Health, and K-12 Physical Education, as submitted in Attachment 1. A roll call vote was taken and the motion carried 7-0.

10. Adoption of Praxis II Tests and Idaho Qualifying Scores – Action Item

M/S (Gilbert/Roach) I move to adopt the Praxis II Elementary Education Teaching Reading, Mathematics, Social Studies, and Science (7001) assessment, including the related multi-state qualifying scores, in replacement of the formally adopted Praxis II Elementary Education: Multiple Subjects (5001) and Elementary Education: Content Knowledge for Teaching (7811) assessments, effective September 1, 2024. A roll call vote was taken and the motion carried 7-0.

11. Request for Continuance of Remote School Status for Athol Elementary – Action Item

M/S (Gilbert/Roach) I move to approve Lakeland Joint School District's request that Athol Elementary School continue to be designated as a "Remote School" pursuant to Section 331003(3), Idaho Code, and, for funding purposes, to treat it as a "separate elementary school" as described in Section 33-1003(2)(a), Idaho Code. A roll call vote was taken and the motion carried 7-0.

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the consent agenda. A roll call vote was taken and the motion carried 7-0.

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BUSINESS AFFAIRS AND HUMAN RESOURCES

1. Board Policy V.Y – Financial Misconduct – First Reading – Action Item

Committee Chair Gilbert described the expertise on the Board's Audit, Risk, & Compliance Committee, and the benefit of having that committee review applicable policy moving forward.

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the first reading of new Board Policy V. Subsection Y. as presented in Attachment 1. A roll call vote was taken and the motion carried 7-0.

2. Board Policy V.Q – Residency for Tuition Purposes – First Reading – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Gilbert/Critchfield) I move to approve the first reading of proposed amendments to Board Policy V.Q. as presented in Attachment 1. A roll call vote was taken and the motion carried 7-0.

3. Board Policy V.T. – Fee Waivers – First Reading – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the first reading of proposed amendments to Board policy V.T. Fee Waivers, as presented in Attachment 1. A roll call vote was taken and the motion carried 7-0.

4. Idaho State University – Foundation Operating Agreement – Action Item

Committee Chair Gilbert and Jennifer Steele, Idaho State University, reiterated that this item is a routine and straightforward request primarily for administrative purposes.

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the operating agreement between Idaho State University and Idaho State University Foundation, Inc., as presented in Attachment 1. A roll call vote was taken and the motion carried 7-0.

5. Boise State University – Albertsons Stadium North End Zone Expansion Request – Action Item

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Board Member Liebich requested more detail on the financing structure of this project, and followed with questions about the anticipated cash flows net of debt service and a realistic contingency on this project given current market conditions. Jo Ellen DiNucci, Boise State Vice President for Finance and Administration, described that Boise State University will retain a healthy debt capacity after this project so that future projects are not jeopardized. She added that the project is projected to create \$4 million in annual revenue, with enough to create a capital reserve for future projects and additional funding for Boise State Athletics, but does not currently include funding for athlete meal services. Drew Alexander, Boise State University, described the Design-Build nature of the project and the Guaranteed Maximum Price structure that combine to provide more confidence in cost estimates. Superintendent Critchfield asked for clarification on the \$10 million being provided out of institutional funding, and Committee Chair Gilbert and Jo Ellen DiNucci stated that those funds would come from Central Reserves.

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the request by Boise State University for construction of the North End Zone Expansion project for a total cost not to exceed \$76,100,000. A roll call vote was taken and the motion carried 7-0.

6. University of Idaho – Additional Construction Authorization Request – Meat Science and Innovation Center – Action Item

Board Member Liebich commented that Idaho institutions need to strongly consider conservative contingencies and the need to look closely at project timing. Kim Salisbury, University of Idaho, commented that cost estimates were 30% higher than expected, and acknowledged Board Member Liebich's concerns. President Scott Green added that it is sensible to move forward with this project even in the current inflationary environment because he anticipates the market in Moscow to become even more challenging before costs return to a more normal range.

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the request by the University of Idaho to implement the Award, and Construction phases of the proposed Meat Science and Innovation Center Facility, with a projected total cost of \$17,221,750, as described in the materials submitted to the Board. Award, and Construction authorization is provided at \$17,221,750, including the authority to execute all necessary and requisite consulting and vendor contracts to fully implement the Planning and Design phases of the project. A roll call vote was taken and the motion carried 7-0.

7. University of Idaho Reimbursement Resolution Request for use of 2025 Tax-exempt Bond for Housing Improvements - Master Developer Partnership – Action Item

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Board Policy V.F. requires a majority roll-call vote by all members of the Board to approve the terms of any debt financing transaction.

Board Member Liebich asked for clarification that the \$12 million in this request is included in the total project cost of \$125 million. Brian Foisy, University of Idaho, confirmed that Board Member Liebich's assumption was correct.

BOARD ACTION

M/S (Gilbert/Critchfield) I move to approve the request by the University of Idaho for authority to use future bond proceeds to reimburse for the planning, design and initial development expenditures of the On-Campus Housing Improvements, and further to approve the Resolution of the Board of Regents regarding the same, as set forth in Attachment 1 to the materials submitted to the Board.

A roll call vote was taken and the motion carried 7-0.

8. FY2026 Budget Line-Item Approvals – Action Item

Superintendent Critchfield commented that it is critical that agencies and institutions draw distinct connections between their budget requests and strategic plans, and the Executive Director is in the position to review and prioritize those requests. Executive Director Whitworth, at the request of Board Member Keough, confirmed that Lewis Clark State College's salary needs were incorporated in the request.

BOARD ACTION

M/S (Gilbert/Roach) I move to delegate authority to the Executive Director to approve the agency and institution line items for the FY 2026 budget request, and to authorize the Executive Director to submit the maintenance of current operations and Line-Item budget requests for agencies and institutions due to the Division of Financial Management and Legislative Services Office on August 30, 2024. A roll call vote was taken and the motion carried 7-0.

9. FY2026 Capital Budget Requests and 6-Year Plans - Action Item

Board Member Roach asked about the lack of projections beyond the first year, and Kim Salisbury, University of Idaho, stated that those additional projections will be provided once the institution's ongoing strategic planning process. Board Member Liebich asked about the decision-making process that institutions follow when it comes to the funding source for a given capital project without engaging the Permanent Building Fund. Explanations from the institutions included that:

1. It can depend on a donor's preference
2. Auxiliary services do not qualify
3. P3 deferred maintenance projects go through a separate process
4. Projects often include a combination of funding
5. Some projects pay for themselves

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Superintendent Critchfield expressed her concern with supporting new facilities given our other capital needs throughout our institutions, and Committee Chair Gilbert stated the importance of the Board remaining a strategic board and holding the institutions accountable for supporting and following the strategic plan.

BOARD ACTION

M/S (Gilbert/Roach) I move to approve the capital projects listed in the table in Attachment 1 from Boise State University, Idaho State University, University of Idaho, and Lewis-Clark State College and to submit projects requesting Permanent Building Funds to the Permanent Building Fund Advisory Council for the FY 2026 budget cycle.

AND

M/S (Gilbert/Roach) I move to approve the Six-Year Capital Improvement Plans for FY 2026 through FY 2031 for Boise State University, Idaho State University, the University of Idaho, and Lewis-Clark State College, as provided in attachments 2 - 5. A roll call vote was taken and the motion carried 7-0.

INSTRUCTION, RESEARCH AND STUDENT AFFAIRS

1. Board Policy III.Z. Planning and Delivery of Postsecondary Programs and Courses – First Reading – Action Item

Dr. TJ Bliss, Chief Academic Officer, provided a summary on the proposed changes to the policy, and Committee Chair Roach commented that this policy may continue to change moving forward as improvements are made. Committee Chair Roach also described some of the concerns that institutions had expressed during the policy revision process.

BOARD ACTION

M/S (Roach/Critchfield) I move to approve the first reading of proposed amendments to Board Policy III.Z., Planning and Delivery of Postsecondary Programs and Courses, as submitted in Attachment 1. A roll call vote was taken and the motion carried 7-0.

2. Three-Year Program Plan – Action Item

Dr. TJ Bliss described the intent of the Three-Year Program Plan requirement, and each institution provided a brief summary of their Three-Year Program Plan highlights.

BOARD ACTION

M/S (Roach/Gilbert) I move to approve the Three-Year Program Plan as submitted in Attachment 1. A roll call vote was taken and the motion carried 7-0.

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At this point in the meeting, the Board took a 15 minute break between 9:55 – 10:10 am MT.

3. Addressing Idaho’s Healthcare Workforce Shortage – Information Item

Dr. TJ Bliss provided an overview of the ongoing work targeting healthcare workforce shortages across Idaho. This was an information item.

4. University of Idaho – Doctor of Anatomical Sciences – Action Item

Dr. Jeff Seegmiller, Regional Dean for Idaho WWAMI, provided a summary of the Doctor of Anatomical Sciences program and the healthcare need across Idaho that this program will address.

BOARD ACTION

M/S (Roach/Gilbert) I move to approve the request by the University of Idaho to offer a Doctor of Anatomical Sciences as presented in Attachment 1.

A roll call vote was taken and the motion carried 7-0.

IDAHO DEPARTMENT OF EDUCATION

1. Superintendent’s Update – Information Item

Superintendent Critchfield provided updates on recent ethics complaints submitted to the Professional Standards Commission as well as new processes, training, and professional development opportunities. She provided an update on the hiring process for an Indian Education Director, special education funding and dispute resolution processes, defining chronic absenteeism and ongoing work to address absenteeism. She also commented on the Millenium Fund supporting School Resource Officers and solutions for smoking, vaping, and fentanyl use prevention. She summarized the Idaho Department of Education FY26 budget request, as well as proposed transportation funding formula simplifications and her department’s efforts to assist districts in meeting their responsibilities to secure state funding for improvements. This was an information item.

2. Proposed Amendments to the Special Education Manual – Action Item

Ryan Cantrell, Idaho Department of Education, briefly described proposed amendments to the Special Education Manual that revised the student eligibility requirement section to comply with federal law.

BOARD ACTION

M/S (Critchfield/Roach) I move to approve the amendments to the Idaho Special Education Manual as presented in Attachment 1. A roll call vote was taken and the motion carried 7-0.

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3. Proposed Amendments to Graduation Requirements – Action Item

Greg Wilson, Idaho Department of Education, provided a summary of the process for reviewing graduation requirements, as well as the proposed high school graduation requirements of a new, one credit digital literacy requirement and Future Readiness Project.

BOARD ACTION

M/S (Critchfield/Gilbert) I move that the Board approves the amendments to the high school graduation requirements as proposed by Superintendent Critchfield and the Idaho Department of Education for updating the graduation requirements in Attachment 1. A roll call vote was taken and the motion carried 7-0.

At this point in the meeting, the Board took a lunch break until 12:15 pm MT.

PLANNING, POLICY AND GOVERNMENTAL AFFAIRS

1. Board Policy - Bylaws – First Reading – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Roach) I move to approve the first reading of Board Policy - Bylaws as submitted in Attachment 1. A roll call vote was taken and the motion carried 7-0.

2. Board Policy I.E – Executive Officers – First Reading – Action Item

3.

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Critchfield) I move to approve the first reading of proposed amendments to Board Policy Section I.E. Executive Officers, as submitted in Attachment 1. A roll call vote was taken and the motion carried 7-0.

4. Board Policy VII.D – Idaho Quality Program Standards - First Reading – Action Item

Board Member Keough requested that Natural Resources be included in the proposed standard to align with statute, and Tracie Bent, Career Technical Education, described the impact of not approving the first reading at the August Board Meeting, and provided clarification around the AFNR acronym that stands for Agriculture, Food, and Natural Resources.

BOARD ACTION

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M/S (Liebich/Gilbert) I move to approve the first reading of the proposed amendments to the Idaho Quality Program Standards provided in Attachment 1.

AND

M/S (Liebich/Gilbert) I move to approve the first reading of proposed amendments to Board Policy VII.D. as provided in Attachment 3. A roll call vote was taken and the motion carried 7-0.

5. Board Policy VII.C. – Career Technical Educator Certification – Second Reading – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Roach) I move to approve the second reading of Board Policy VII.C. Career Technical Educator Certification as provided in Attachment 1. A roll call vote was taken and the motion carried 7-0.

6. Proposed Executive Agency Legislation: Safety and Security Advisory Board - Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Roach) I move to approve the proposed Safety and Security Advisory Board legislation in substantial conformance to Attachment 2, and to authorize the Executive Director to make additional changes as necessary as the legislation moves forward through the legislative process. A roll call vote was taken and the motion carried 7-0.

7. Proposed Executive Agency Legislation: Broadband Grant Funds – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Gilbert) I move to approve the proposed Broadband fund distribution legislation in substantial conformance to Attachment 2, and to authorize the Executive Director to make additional changes as necessary as the legislation moves forward through the legislative process. A roll call vote was taken and the motion carried 7-0.

8. Proposed Executive Agency Legislation: Behavioral Threat Assessment Management Teams – Action Item

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There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Critchfield) I move to approve the proposed legislation in substantial conformance to Attachments 2, and to authorize the Executive Director to make additional changes as necessary as the legislation moves forward through the legislative process. A roll call vote was taken and the motion carried 7-0.

9. Temporary Rule Docket No. 08-0203-2403, Rules Governing Thoroughness – (Special Education Manual) – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Roach) I move to approve temporary rule – Docket 08-0203-2403, as submitted in Attachment 2 contingent upon the Board’s receipt of the governor’s approval to promulgate the temporary rule. A roll call vote was taken and the motion carried 7-0.

10. Proposed Rule Docket No. 08-0203-2401, Rules Governing Thoroughness – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Critchfield) I move to approve proposed rule – Docket Number 08-0203-2401 as submitted in Attachment 2. A roll call vote was taken and the motion carried 7-0.

11. Proposed Rule Docket No. 04-0101-2401, Rules Governing Vocational Rehabilitation Services – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Roach) I move to approve proposed rule – Docket Number 47-0101-2401, as submitted in Attachment 2. A roll call vote was taken and the motion carried 7-0.

12. Proposed Rule Docket No. 08-0202-2401, Rules Governing Uniformity – Action Item

There were no comments or questions from the Board.

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BOARD ACTION

M/S (Liebich/Roach) I move to approve proposed rule – Docket Number 08.0202.2401, as submitted in Attachment 2. A roll call vote was taken and the motion carried 7-0.

13. Proposed Rule Docket No. 08-0113-2401, Rules Governing the Opportunity Scholarship Program – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Gilbert) I move to approve proposed rule – Docket Number 08.0113.2401, as submitted in Attachment 2. A roll call vote was taken and the motion carried 7-0.

14. Proposed Rule Docket No. 08-0401-2401, Rules Governing the Idaho Digital Learning Academy – Action Item

There were no comments or questions from the Board.

BOARD ACTION

M/S (Liebich/Critchfield) I move to approve Proposed Rule – Docket Number 08.0401.2401, as submitted in Attachment 2. A roll call vote was taken and the motion carried 7-0.

15. Request to Reset EPP Program Title II Review Measure Benchmarks – Action Item

Katie Shoup, Office of the State Board of Education, provided a presentation on Educator Preparation Program performance measures that are instrumental in federal reporting and funding.

BOARD ACTION

M/S (Liebich/Roach) I move to approve the proposed amended benchmarks for the educator preparation provider annual performance measures for determining Educator Preparation Provider program effectiveness, as submitted in Attachment 1. A roll call vote was taken and the motion carried 7-0.

WORKSESSION

PPGA

- A. Review of NCTQ Outcomes and Discussion on Standards for Teacher Quality – Information Item

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Superintendent Critchfield began the work session by describing her goal of working with the Board to develop consistency in Education Preparation Program standards. After being presented the NCTQ grades for Idaho institutions, Board Member Gilbert reframed the conversation by asking Superintendent Critchfield to describe what she expected of teachers coming out of our Educator Preparation Programs. Superintendent Critchfield mentioned reading and literacy, basics of math, classroom management including behavioral health management, comprehensive training in special education, using assessment data in the classroom, and communication with parents and guardians. Brooke Blevins, Deans University of Idaho College of Education, articulated concerns about the NCTQ measures and added that CAPE are the standards that programs are held accountable for. James Satterfield, Dean of the Boise State University College of Education, reiterated concerns with NCTQ and discrepancies that exist in their evaluation standards. President Clark stated that the challenge is prepared teachers, not a specific tool for evaluation like NCTQ. Esther Ntuli, Dean of Idaho State University College of Education, and Royal Toy, Lewis Clark State College Assessment Coordinator, described the specific ways that their programs are addressing literacy and mathematics preparation. Brooke Blevins described the Vandal Early Literacy Symposium and how outcomes are incorporated into literacy courses. Superintendent Critchfield closed by asking that the Board revisit the critical areas of teacher preparation in the near future. Jenn Thompson, Policy and Government Affairs Officer, stated how critical it is that the Board be exceptionally clear on the measures that the Educator Preparation Programs are expected to achieve.

INFORMATIONAL

BAHR

1. Annual Athletic Reports – All Institutions – Information Item

IRSA

2. Graduate Medical Education Committee Annual Report – Information Item
3. Semi-Annual Report of Approved Program Requests – Information Item

PPGA

4. Accelerated Math Learning Collaborative Report – Information Item
5. Idaho Public Television – Annual Report – Information Item

IDE

6. Notification of Schools Approved to Operate with Less Than Ten (10) Students Reported in Average Daily Attendance
7. Annual Update re. Albion Elementary Hardship Status

President Clark recognized Florence Lince as she departed her role as Executive Admin for the Office of the State Board of Education. There being no further business, a motion to adjourn was entertained.

BOARD ACTION

M/S (Critchfield/Keough) I move to adjourn the meeting at 2:50 pm (MT). A roll call vote was taken, and the motion carried 7-0.